

Cabinet

Meeting held on Monday, 15 October 2018 at 6.30 pm in Council Chamber, Town Hall,
Katharine Street, Croydon CR0 1NX

MINUTES

- Present:** Councillor Tony Newman (Chair);
- Councillor Alison Butler, Stuart Collins, Hamida Ali, Jane Avis, Alisa Flemming, Simon Hall, Stuart King (Voting - Job Share), Oliver Lewis, Paul Scott (Non-Voting - Job Share) and Manju Shahul-Hameed
- Also Present:** Councillor Muhammad Ali, Jamie Audsley, Janet Campbell, Sherwan Chowdhury, Patsy Cummings, Maria Gatland, Lynne Hale, Yvette Hopley, Vidhi Mohan, Jason Perry, Helen Pollard, Tim Pollard, David Wood and Louisa Woodley
- Apologies:** Councillor Patricia Hay Justice, Shafi Khan and Steve O'Connell

PART A

- 77/18 **Minutes of the previous meeting**
- The part A minutes of the Cabinet meeting held on 24 September 2018 were received. The Leader of the Council signed the minutes as an accurate record.
- 78/18 **Disclosure of Interests**
- There were none.
- 79/18 **Urgent Business (If any)**
- There were no items of urgent business.
- 80/18 **Delivering the Croydon Growth Zone**
- The Leader informed Cabinet that items 83/18 and 84/18 would be taken first at the meeting.
- The Cabinet Member for Environment, Transport & Regeneration (voting – Job Share), the Cabinet Member for Environment, Transport & Regeneration (non-voting – Job Share), and the Cabinet Member for Economy & Jobs gave a presentation which outlined the ambitions of the Croydon Growth Zone which would support investment in jobs, regeneration and housing, and would deliver borough wide improvements.

It was noted that a large amount of change was already being seen in the town centre with the redevelopment of the Nestle Tower, George Street, Fairfield Halls, College Green and Taberner House. The Growth Zone project included 46 projects which sought to create office space, homes, jobs and infrastructure improvements; as such it was noted that the Croydon skyline would change dramatically over the next five years.

To facilitate the large amount of development that was planned for the town centre a Construction Logistics Plan had been developed which would ensure the safety of all whilst maintaining business as usual as it was recognised the town needed to continue to trade. The Plan would involve holding HGVs in holding areas until they were required on site and would restrict HGV movements during peak hours.

The Growth Zone also sought to enhance transport capacity through improvements and additions to the public transport network, junction improvements such as Five Ways, and improved walking and cycling options. Furthermore, Members were informed that all Controlled Parking Zones would be reviewed across the borough and technology would be utilised to facilitate people parking more quickly.

The Cabinet Member for Environment, Transport & Regeneration (non-voting – Job Share) stated that improvements to the public realm were an important aspect of the Project which would support and enhance many of the projects planned for the town centre; including Ruskin Square, One Lansdowne Road and Westfield. Work would also be undertaken to improve pathways and enhance historic sites.

Meanwhile uses of sites were noted as being important schemes that utilised sites before the permanent development took place and often supported culture within the borough and brought investment. The pedestrianisation of the High Street had given the council the opportunity to test how people used the space and was considered to be highly successful.

Members were informed that there would be a report taken to Cabinet in 2019 that would include social infrastructure; the Hub, community gardening and how the council can develop existing community spaces.

The Cabinet Member for Economy & Jobs informed Members that a detailed report on the Smart Cities programme would be taken to Cabinet in 2019 would include the roll out of fibre broadband across all businesses and homes. The Croydon Works initiative was noted by the Cabinet Member as a valuable service that assisted people in developing their employments skills and facilitated residents finding jobs.

In response to Member questions the Cabinet Member for Environment, Transport & Regeneration (voting – Job Share) confirmed that the council had begun engaging businesses and work had started on engaging

residents; with a roadshow using an electric vehicle planned which would be used as an opportunity to engage with residents regarding the plans. The Cabinet Member for Environment, Transport & Regeneration (non-voting – Job Share) went on to confirm that there were plans for ward councillors to be engaged in the process to be part of community forums which would facilitate community engagement in the Projects.

The Cabinet Member confirmed that any changes to the projects would be taken to Cabinet, particularly those that would constitute a key decision so as to ensure transparency of decisions. Furthermore, it was noted that there were a number of papers related to the Growth Zone which were intended to go to future Cabinet meetings, including the Smart City report.

In response to questions the Cabinet Member confirmed that details of the Construction Logistics Sub-Group and progress on the Fiveways junction would be shared with the Shadow Cabinet Member. Whilst the one-way system near Chepstow Road was not part of the Growth Zone project, Members were informed that residents had agreed to work together to develop a traffic scheme that would meet their needs.

The Cabinet Member for Economy & Jobs stated that the priorities for the Smart City Project was to ensure superfast fibre broadband was available to properties, the roll out of which had begun in Thornton Heath and would include properties in housing estates and free connectivity in community centres.

It was noted by the Cabinet Member for Economy & Jobs that at a business rate manifesto launch at the Houses of Parliament there had been a large amount of discussion on the rise of internet shopping and its impact on high streets; however the Cabinet Member stated that in Croydon there was a large amount of optimism due to the Croydon Partnership development.

Members recognised that it was important that councillors worked together for the benefit of the borough and welcomed a representative of the Croydon Partnership for attending the meeting.

The Leader of the Council delegated to the Cabinet the power to make the decisions set out below.

RESOLVED to:

1. Agree to fund the projects as summarised in paragraph 3.2 of the report and itemised in Appendix 1; and
2. Subject to the requirement to comply with the provisions of Part 4G of the Constitution in taking delegated decisions and the parameters within paragraph 3.88 delegate to the Executive Director of Place in consultation with the Executive Director of Resources (Section 151 Officer), the Cabinet Member for Finance

and Resources and the Cabinet Member for Environment, Transport & Regeneration (Job Share), authority to make necessary changes to the funding and phasing to the projects in Appendix 1. Any such changes would be reported to Cabinet.

81/18

Third Local Implementation Plan (LIP3) & Liveable Neighbourhood Bid

The Cabinet Member for Environment, Transport & Regeneration (Job Share) stated that the LIP3 proposed submission was the council's plan to deliver the Mayor's Transport Strategy (MTS). The LIP3 aimed to provide a viable and attractive alternative to cars, and support good growth through sustainable transport. It was noted that within the MTS there was a commitment to Vision Zero which introduced the concept of working toward zero road deaths and that the council was required to submit plans that supported work towards that aim.

The Cabinet Member noted that an online survey had been completed by 990 people which found that 86% of respondents agreed that traffic levels were too high in Croydon and $\frac{3}{4}$ of respondents stated they were concerned about the air quality in the borough, however only 44% of respondents felt that traffic speeds were too high. The survey, it was stated, indicated support for traffic reduction measures.

Members were informed there were 12 programme areas which included identifying two areas in the borough where there were clusters of schools and implementing schemes to transform the neighbourhoods into healthier and safer streets which would result in more active travel. Liveable Neighbourhoods, which was a £150m fund to be spent across London, required a compelling bid which sought to reduce the reliance on cars. The council's bid, it was noted was for Roman Way which included segregated cycle lanes, public realm improvements, lighting, art schemes and the removal of subways.

It was recognised by the Cabinet Member that it was important to ensure suburban areas saw improvements to public transport and as such TfL was testing demand responsive buses and autonomous vehicles to improve transport accessibility. In Croydon, TfL had agreed to undertake a full bus review to ensure the bus service met the needs of residents.

Members welcomed improvements to encourage more walking and cycling and recognised that items on these schemes had previously had Scrutiny input.

The Cabinet Member noted that LIP funding had become less flexible than under previous MTS's, however stated that the administration supported the aims of the Strategy and did not view it as a challenge to develop schemes and strategies to improve sustainable transport. It further stated that while the funding available was disappointing it was considered inevitable given the grant cuts experienced by TfL.

In response to questions the Cabinet Member stated that TfL would phase out Hail & Ride buses as it was not possible to ensure the points that people got on and off were accessible, whereas it was possible to ensure accessibility at bus stops. It was noted that when development on Wellesley Road took place that some passengers would be required to change buses due to the building works, however it was anticipated to impact no more than 5% of passengers in Croydon and any proposals would be considered by the Public Transport Liaison Panel.

The Leader of the Council delegated to the Cabinet the power to make the decisions set out below.

RESOLVED to:

1. Note the overarching Mayor's Transport Strategy (MTS) outcomes, draft Croydon objectives, three year programme of investment, target trajectories and overall approach for delivering the Third Local Implementation Plan (LIP3).
2. Approve the draft LIP3 core components at appendices A to D of this report as the basis of the draft LIP3 to be finalised by the Executive Director, Place, in consultation with the Cabinet Member for Environment, Transport and Regeneration (Job Share).
3. Agree that the Executive Director, Place, in consultation with the Cabinet Member for Environment, Transport and Regeneration (Job Share), be delegated authority to submit the draft LIP3 document to the Mayor of London for his review by the November 2018 deadline and to consult more widely on the draft LIP3.
4. Agree that the Executive Director, Place, in consultation with the Cabinet Member for Environment, Transport and Regeneration (Job Share), be delegated authority to finalise the LIP3 document for submission to the Mayor of London for his approval by the February 2019 deadline.
5. Approve the submission of the Liveable Neighbourhood funding bid to the Mayor of London and TfL based on the summary at section 5 of this report.

Culture, Leisure & Sport update

The Cabinet Member for Culture, Leisure & Sport gave a presentation which outlined the strong position the authority was in to deliver its ambitions. The Cabinet Member highlighted that there had been capital investment in tennis courts in Addiscombe and a new café in Ashburton. The ambition of parks to be more widely used was highlighted and it was noted that masterplans had been drawn up for six parks.

In regards to the culture of the borough, Pride and Melua events were noted as having increased their attendance significantly from 2017 and it was hoped that the success could be built upon for future years. Street art was celebrated by the Cabinet Member as enhancing the reputation of the borough both nationally and internationally, with street artists coming from across the world to contribute to the growing street art in Croydon.

The Cabinet Member informed Members that the council would look to develop a strategy for sports facilities in the borough and a library strategy would be brought to a future Cabinet meeting as it was recognised that libraries provided a number of opportunities for the council placing them firmly in the cultural offer of the borough.

In response to Member questions the Cabinet Member stated there were a number of opportunities to work both formally and informally with schools to encourage more young people to attend libraries and read more, and this would be encouraged further.

Concerns were raised that whilst park masterplans had been developed that there was not the funding available to invest in parks; however the Cabinet Member stated that the masterplans provided a framework for investment and it was the ambition of the council to work with Friends of Groups and communities to deliver these plans through bids to the Heritage Lottery Fund, crowd funding or utilising Section 106 funding. The Cabinet Member for Clean Green Croydon confirmed that Veolia would be requested to support events held in the parks.

The Cabinet Member noted that there were a number of events taking place in the borough, some of which were funded directly and some were part funded by the council. Whilst the council supported cultural events it was noted that it was not a specialist publicity organisation and many event organisers undertook their own publicity.

The Leader of the Council delegated to the Cabinet the power to make the decisions set out below.

RESOLVED to note the contents of the report.

83/18

Croydon Safeguarding Children Board Annual Report 2017/18

The Independent Chair of the Croydon Safeguarding Children Board gave a presentation informing Members that it was a statutory requirement to write an annual report which evaluated the effectiveness of safeguarding in the borough. It was noted that the annual report covered the six months leading up to the 2017 Ofsted inspection and the six months following the inspection.

The Independent Chair stated that there had improvements to partnership working since the inspection and that the annual report was owned by the partnership.

Members were informed of the progress that had been made since the inspection which included ensuring the Board was closely aligned to the council's improvement plan and partners were actively engaged in the improvement journey. Progress had also been about making tangible improvements with work on vulnerable adolescents being a key piece of work. This had been a comprehensive piece of work that had begun attracting a lot of interest and was considered a leading piece of work in this area, and was vital to addressing the key issues experienced in Croydon.

A further key area of work had been neglect and a new system had been introduced to ensure the issue of neglect was considered whenever safeguarding was a concern.

The Independent Chair stressed that the voice of the child was integral to work on safeguarding to ensure the voice was listened to and was acted upon.

Whilst improvements had been made to the Board, the Independent Chair informed Members that further improvements were planned, and that it was essential for the Board to maintain an alignment to the council's improvement plan and develop better multi-agency partnership through data sharing and audit arrangements. As such, work would continue to ensure all partners felt that they owned and were working towards all improvements.

It was noted that the statutory arrangements for the Board were changing which required three safeguarding partners to develop new proposals by June 2019; however the Independent Chair stated her commitment to ensuring that there was no loss of pace or commitments by partners during the transition period.

The Cabinet Member for Children, Young People & Learning thanked the Independent Chair for her work and for ensuring the development of a partnership mentality and commitment to working for all young people in the borough. The Cabinet Member further noted the strong thematic work that had been undertaken that had gained national coverage; including the work on vulnerable adolescents, neglect and supporting young people with disabilities. It was recognised by Members that it was a complex situation in Croydon as it was the borough with the largest number of young people in London and there was a very large cohort of unaccompanied asylum seekers in the borough also.

Members noted the increased engagement and buy-in from partners; however stressed the need to ensure that lessons were learnt from serious case reviews to ensure the situation did not happen again. Furthermore it was stated that it was critical to ensure the outcomes of thematic work, such as the work on vulnerable adolescents, were fed into

policies going forward and were published so as to share best practice nationally.

The Independent Chair informed Members that two serious case reviews were being considered by the Board as part of the vulnerable adolescents review and work had been completed on one review and the findings from the second case would be shared with the Board in December 2018. Following the completion of the review the findings would be shared.

The Cabinet Member for Families, Health & Social Care commended the work of the Board and stated that the best practice work would be fed into the Adult Safeguarding Board as there were a number of areas of cross-over and it was important to recognise that residents may transition into adult safeguarding.

In response to Member questions, the Cabinet Member stated that on the occasions she was unable to attend Board meetings, due to attending other meetings, her Deputy Cabinet Member attended and fed back to her.

Members thanked the Independent Chair for her work with the Board and the annual report.

The Leader of the Council delegated to the Cabinet the power to make the decisions set out below.

RESOLVED to note the CSCB Annual Report for 2017/18 which sets out

- The work undertaken by the CSCB to secure improvement following the Ofsted review published in August 2017
- Progress relating to the priorities of the CSCB
- Key issues and challenges around safeguarding children & young people in Croydon

84/18

Croydon Adults' Safeguarding Board Annual Report 2017/18

The Independent Chair of the Croydon Adult's Safeguarding Board gave a presentation informing Members that it was a statutory requirement to write an annual report under the Care Act 2014. The report sought to detail the activities and effectiveness of the Board, and identify future areas of work.

Work continued on prevention and early identification of vulnerable adults as it was recognised as an important area to ensure residents were supported.

The hoarding project was noted as having been successful and the Board had received a number of requests from other authorities for information on this project as it was recognised that hoarding can stop people from functioning in their lives, and was also a health & safety issue. Hoarding

was not only a safeguarding concern, but also one of health and had an impact on the community.

Members were informed that there was an intelligence sharing committee which was attended by professionals across the partnership. It was noted that all partners contributed and were engaged in the process and were committed to making safeguarding personal which was a national approach which sought to put each person at the heart of the work and ensured they were engaged in the process.

The Independent Chair noted that communication was very important as often those in receipt of services did not know what support the safeguarding service could provide. As such, a new website had been commissioned, and the leaflets had been refreshed and distributed. All partners, Members were informed, partners were actively engaged in disseminating the information.

Going forward, the Independent Chair stated that priorities including assessing feedback from service users, increasing the engagement of Lay Members, building a strong Chair's sub-group, increasing engagement with the Children's Board and working more effectively across the sector. The Independent Chair confirmed the 2018/19 annual report would further evidence the effectiveness and strength of the partnership.

The Cabinet Member for Families, Health & Social Care stated that her experience of the Board was that all partners were engaged and looked to make safeguarding a priority area. The ambition for increased engagement with the Children's Board was commended as partnership work would ensure better outcomes, particularly for those young people transitioning.

Members noted the successful work on hoarding as it was recognised to be a complex issue which often included mental health issues, and had previously led to some residents losing their homes. It was further noted that hoarding also had a serious impact on young people and could lead to neglect; as such the Cabinet Member for Children, Young People & Learning requested that both Independent Chairs looked at neglect of children as a consequence of hoarding. The refreshed leaflet and new website were welcomed, as was making use of social media, as it was recognised that a number of residents were not aware of the service and the support available.

In response to Member concerns, the Independent Chair stated that the number of referrals may rise if there is a greater understanding and knowledge of safeguarding as it was believed that there was high level of hidden abuse nationally as well as cases of self-neglect that were not known about. As such it was felt that as the level of understanding and recognition of neglect increased the level of reporting would also.

Members thanked the Independent Chair for her work with the Board and the annual report.

The Leader of the Council delegated to the Cabinet the power to make the decisions set out below.

RESOLVED to note the Annual Report of the Croydon Safeguarding Adults' Board.

85/18

Construction, Modern Day Slavery and Employer with Heart Charters and IHRA Definition

The Leader of the Council stated that the administration followed a value approach which was evidenced in the commitment to sign up to the Charters included in the report. It was further noted by the Cabinet Member for Finance and Resources that the initiatives built upon the council's commitment to the London Living Wage, and that the council would also provide a further commitment to employees who were EU nationals.

In response to Member questions, the Cabinet Member for Finance and Resources stated that a large amount of work had been undertaken to ensure the council's supply chain benefited local businesses and communities. Furthermore, a number of apprenticeships had been undertaken in the borough which had benefited a large number of Croydon residents.

The Leader of the Council delegated to the Cabinet the power to make the decisions set out below.

RESOLVED: to note

1. That the Leader of the Council sign up to Unite the Union's Construction Charter, as set out in Appendix 1 of the report;
2. That the Leader of the Council has signed up to the Co-operative Party's Charter against Modern Slavery, as set out in Appendix 2 of the report;
3. That the Leader of the Council has signed up to The Smallest Things' Employers with Heart Charter, as set out in Appendix 3 of the report; and

RESOLVED: to recommend

4. That the Council adopt the International Holocaust Remembrance Alliance working definition of antisemitism as part of its commitment against any form of discrimination as set out in Appendix 4 of the report.

86/18

Stage 1: Recommendations arising from Children & Young People Scrutiny Sub-Committee

The Chair of the Children & Young People Scrutiny Sub-Committee commended the great work of the Chair of the Croydon Safeguarding Children's Board and noted that there would be new requirements under the new ways of working. Members were asked to be aware of their role as a corporate parent.

In response, the Cabinet Member for Children, Young People & Learning committed to sessions on Corporate Parenting being held and one session would focus on the new ways of working in regards to safeguarding.

The Leader of the Council delegated to the Cabinet the power to make the decisions set out below.

RESOLVED to receive the recommendations arising from the Children and Young People Scrutiny Sub-Committee (18 September 2018) and to provide a substantive response within two months (i.e. at the next available Cabinet meeting on 10 December 2018).

87/18

Investing in our Borough

The Cabinet Member for Finance and Resources highlighted the huge amount of excellent work that had been undertaken on the Good to Great ICT programme which would continue under the proposed contract awards, and the fantastic news on the progress being made to open a new SEN school.

The SEN transport procurement strategy was noted and it was stated it would build upon the in-house transport service and the success of the re-procurement of the service three years ago. The service, it was stated, would provide more continuity for young people.

The Leader of the Council delegated to the Cabinet the power to make the decisions set out below.

RESOLVED to approve:

The procurement strategy which will result in contract awards for the provision of services in respect of Passenger Transport for a maximum term of eight years as set out at agenda item 12a;

RESOLVED to note:

The list of delegated award decisions made by the Director of Commissioning and Procurement, between 09/08/2018 – 13/09/2018.

RESOLVED to recommend:

1. To the Leader of the Council that the Cabinet Member for Finance and Resources in consultation with the Leader, continues to be authorised to agree the award of contracts related to the Good to Great ICT transformation programme for reasons set out in paragraph 4.3 and 4.4 of the report. These awards will be in line with the strategy approved by Cabinet on 20th November 2017 (reference: 91/17 Investing in our Borough. ICT sourcing strategy) and any awards made under this delegation will be notified in the standard contracts report at future Cabinet meeting; and
2. To the Leader of the Council, that the Cabinet Member for Environment, Transport & Regeneration in consultation with Cabinet Member for Finance and Resources and Cabinet Member for Children, Young People & Learning be authorised to agree the awards of contracts related to the Addington Valley SEN School for the purposes set out in the Education Estates Strategy approved by Cabinet on 22nd January 2018 (decision reference A6/18) and in line with the Addington Valley SEN Free School Procurement Strategy (CCB reference CCB1400/18-19) for reasons set out in paragraph 4.5 of the report and any awards made under this delegation will be notified in the standard contracts report at future Cabinet meetings.

88/18

Passenger Transport Procurement Strategy

The Leader of the Council delegated to the Cabinet the power to make the decisions set out below.

RESOLVED to:

1. Approve the strategy identified within the detail of the report to procure suppliers to be appointed under a DPS agreement for a term of four years, plus 2 extension periods of two years (4+2+2), to deliver taxi services to the total of £68 million (across 8 years);
2. Approve the strategy identified within the detail of the report to procure suppliers to be appointed under a contract, for Lot 1, for a term of 1 years, plus 2 extension periods of 1 year (1+1+1) to deliver minibus services for children/young people with Special Educational Needs/Disabilities and vulnerable adults, to the total of £2.5 million (across 3 years);
3. Approve the strategy identified within the detail of the report to procure suppliers to be appointed under a contract, for Lot 2, for a term of 2 years, plus 2 extension periods of 1 year (2+1+1) to deliver minibus services for children/young people with Special Educational Needs/Disabilities and vulnerable adults, to the total of £3.5 million (across 4 years);

4. Approve the deviation from the Council's Tender and Contract regulation 21 for the reasons set out in section 3.5, to depart from the standard evaluation split of 60:40 (cost: quality) to allow a weighting of 100% quality for admittance on to the taxi service DPS, noting that the Council's standard split 60:40 (cost: quality) will apply to operation of the DPS.

89/18

Exclusion of the Press and Public

The item was not required.

The meeting ended at 8.47 pm